

**First Regular Session  
Seventy-Seventh General Assembly  
STATE OF SAN ANDREAS**

**REVISED**

LLS NO. 26-0729.04 Chris Hall x1958

**HOUSE BILL 26-024**

---

**SENATE SPONSORSHIP**

**Esparza, Velasco**

**HOUSE SPONSORSHIP**

**Weiss, Bennett**

---

**House Committees**

Judiciary

**Senate Committees**

Justice, Public Safety & Constitutional Affairs

---

**A BILL FOR AN ACT**

**CONCERNING THE DEREGULATION AND DECRIMINALIZATION OF PROSTITUTION**

---

**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <https://saleg.uscgov.com>)*

This bill legalizes consensual prostitution between adults age eighteen and older within the State of San Andreas while establishing regulatory safeguards intended to protect public health, prevent exploitation, and shield minors from exposure to adult commercial activity.

Under the bill, consensual commercial sexual activity conducted between adults is no longer subject to criminal prosecution when performed in compliance with state and local

Shading denotes HOUSE amendment. Underlining denotes SENATE amendment.

*Capital letters or bold & italic numbers indicate new material to be added to existing law.*

*Dashes through the words or numbers indicate deletions from existing law.*

regulations. The legislation maintains existing criminal penalties for prostitution involving minors, human trafficking, coercion, or exploitation.

The bill establishes zoning restrictions prohibiting prostitution and commercial sexual establishments within one thousand (1,000) feet of any public or private elementary or secondary school. Local governments retain authority to impose stricter distance requirements and may regulate licensing, operational standards, and business locations through local ordinance.

The Act authorizes counties and municipalities to implement licensing systems governing health and safety standards, operating conditions, and workplace protections for regulated establishments. State and local public health agencies may adopt rules necessary to ensure compliance and promote safe working environments.

The purpose of the legislation is to transition prostitution from an unregulated criminal market to a regulated framework emphasizing public safety, community standards, and protection of minors.

---

**1** *Be it enacted by the General Assembly of the State of San*  
**2** *Andreas:*  
**3** **SECTION 1. SHORT TITLE.** This act shall be known and cited  
**4** as the “Adult Prostitution Legalization Act.” **SECTION 2.**  
**5** **LEGISLATIVE FINDINGS AND INTENT.** (a) The General  
**6** Assembly finds that: (I) Criminal prohibition of consensual adult  
**7** prostitution has contributed to unsafe working conditions,  
**8** exploitation, and barriers to public health oversight; (II)  
**9** Regulation of consensual adult commercial sexual activity  
**10** promotes public safety, health monitoring, and transparency; (III)  
**11** The State has a compelling interest in protecting minors and  
**12** preserving school environments from exposure to adult-oriented  
**13** commercial activity; (IV) Legalization accompanied by zoning  
**14** restrictions and licensing requirements better protects  
**15** communities than unregulated underground activity. (b) It is the

1 intent of the General Assembly to legalize and regulate  
2 prostitution between consenting adults while prohibiting such  
3 activity near schools and locations primarily serving minors. (c)  
4 The General Assembly further finds that regulation of adult  
5 commercial activity should balance worker safety, community  
6 standards, and protection of minors while avoiding unnecessary  
7 criminalization of consensual adult conduct. **SECTION 3.**  
8 **DEFINITIONS.** As used in this Act: (a) “Prostitution” means  
9 consensual sexual activity between adults in exchange for  
10 compensation. (b) “Sex worker” means an individual age eighteen  
11 (18) years or older who voluntarily engages in prostitution. (c)  
12 “Commercial sexual establishment” means any business location  
13 where prostitution services are arranged or conducted. (d)  
14 “School” means any public or private elementary, middle, or  
15 secondary school serving persons under eighteen years of age. (e)  
16 “Voluntary participation” means engagement in prostitution free  
17 from force, fraud, coercion, intimidation, debt bondage, or abuse  
18 of legal or economic vulnerability. **SECTION 4.**  
19 **LEGALIZATION OF CONSENSUAL ADULT**  
20 **PROSTITUTION.** (a) Consensual prostitution between adults age  
21 eighteen or older is lawful within the State of San Andreas when  
22 conducted in compliance with this Act. (b) No person may be  
23 prosecuted solely for engaging in consensual prostitution  
24 consistent with this Act. (c) This Act does not legalize: (I)  
25 Prostitution involving minors; (II) Human trafficking; (III)  
26 Coercion, force, or exploitation; (IV) Prostitution conducted  
27 outside licensed or permitted areas as required by law. (d) A sex  
28 worker operating independently shall not be subject to criminal  
29 penalty solely for failure to obtain a business license where  
30 licensing requirements apply primarily to commercial  
31 establishments rather than individual workers. (e) A sex worker  
32 retains the unrestricted right to refuse or discontinue services at  
33 any time, and such refusal shall not constitute breach of contract

1 or grounds for civil or criminal liability. **SECTION 5. TIME**  
2 **RESTRICTIONS NEAR SCHOOLS.** (a) Prostitution or operation  
3 of a commercial sexual establishment within the vicinity of a  
4 school shall be permitted only between the hours of seven o'clock  
5 post meridiem (7:00 p.m.) and seven o'clock ante meridiem (7:00  
6 a.m.). (b) Prostitution or operation of a commercial sexual  
7 establishment occurring between the hours of 7:00 a.m. and 7:00  
8 p.m. in areas adjacent to a school shall constitute a violation of  
9 this section. (c) Local governments may adopt stricter operational  
10 time restrictions; however, they shall not prohibit lawful activity  
11 authorized under this Act during the hours permitted in subsection  
12 (a). (d) Nothing in this section shall permit prostitution or the  
13 operation of a commercial sexual establishment during  
14 school-sponsored events on school property outside the hours  
15 specified in subsection (a). (e) For purposes of this section,  
16 "vicinity of a school" shall mean any location visible from school  
17 grounds. **SECTION 6. LICENSING AND LOCAL**  
18 **REGULATION.** (a) Counties and municipalities may establish  
19 licensing systems regulating: (I) Business operation hours; (II)  
20 Health and safety standards; (III) Zoning requirements; (IV)  
21 Workplace protections. (b) Licensing regulations shall not  
22 criminalize consensual adult activity otherwise lawful under this  
23 Act. (c) Local regulations adopted pursuant to this section shall be  
24 reasonable and shall not operate to effectively prohibit lawful  
25 consensual prostitution throughout the jurisdiction. (d) Licensing  
26 authorities shall require commercial sexual establishments to  
27 adopt written anti-trafficking policies, employee age verification  
28 procedures, and reporting protocols for suspected coercion or  
29 exploitation. (e) Local governments may establish designated  
30 adult commercial zones for licensed commercial sexual  
31 establishments, provided such zoning regulations do not  
32 effectively prohibit lawful activity authorized under this Act.  
33 **SECTION 7. PUBLIC HEALTH AND SAFETY.** (a) Licensed

1 establishments shall comply with state public health regulations.  
2 (b) Participation in health education or safety programs may be  
3 required as a condition of establishment licensure; however,  
4 mandatory medical testing of individual sex workers shall not be  
5 required absent generally applicable public health law. (c)  
6 Licensed establishments shall implement workplace safety  
7 measures including panic alert systems, security protocols, and  
8 policies permitting workers to refuse or terminate services at any  
9 time without penalty. (d) Licensed establishments shall provide  
10 workers with written notice of workplace rights, including the  
11 right to refuse services and protections against coercion or  
12 retaliation. (e) Establishments operating under this Act shall  
13 maintain policies requiring age verification of all workers and  
14 customers to ensure compliance with minimum age requirements.  
15 **SECTION 7.5. PRIVACY PROTECTIONS.** (a) Licensing  
16 systems shall protect the confidentiality of sex workers and shall  
17 prohibit public disclosure of personal identifying information  
18 except as required by court order. (b) Government records  
19 identifying licensed sex workers shall not be publicly searchable  
20 databases. **SECTION 8. PENALTIES.** (a) Violation of time  
21 restrictions near schools established in Section 5 of this Act  
22 constitutes a Class A misdemeanor. (b) Any prostitution involving  
23 a minor or coercion shall remain subject to felony prosecution  
24 under existing law. (c) Repeated violations of the time restrictions  
25 established in Section 5 may result in suspension or revocation of  
26 any applicable business license issued by a local authority.  
27 **SECTION 9. REPEAL OF EXISTING PROSTITUTION**  
28 **OFFENSE.** (a) Repeal. Section S.A.R.S. 2-03-01, Prostitution, is  
29 hereby repealed in its entirety. (b) Former Statutory Language  
30 Repealed. The following provision is repealed: ~~A person is guilty~~  
31 ~~of prostitution when they knowingly engage in or offer to engage~~  
32 ~~in a sexual act in exchange for payment or other goods and~~  
33 ~~services. Any person in violation of this section commits a Class~~

1 ~~En misdemeanor.~~ (c) Conforming Amendments. (I) Any reference  
2 within the San Andreas Revised Statutes to criminal liability  
3 under S.A.R.S. 2-03-01 shall be deemed void upon the effective  
4 date of this Act. (II) Consensual prostitution between adults shall  
5 thereafter be governed exclusively by the provisions of the  
6 Regulated Adult Prostitution Legalization and Public Safety Act.  
7 (d) Savings Clause. Nothing in this section shall: (I) Affect  
8 prosecutions or convictions finalized prior to the effective date of  
9 this Act; or (II) Be construed to repeal or modify statutes relating  
10 to human trafficking, coercion, prostitution involving minors, or  
11 related criminal offenses. **SECTION 10. AUTOMATIC**  
12 **SEALING AND RELIEF FOR PRIOR PROSTITUTION**  
13 **CONVICTIONS.** (a) Automatic Record Sealing. Any arrest,  
14 charge, citation, or conviction entered solely under S.A.R.S.  
15 2-03-01 (Prostitution) for conduct that is no longer criminal under  
16 this Act shall be automatically sealed. (b) Eligibility. (I) Relief  
17 under this section applies only where the offense involved  
18 consensual conduct between adults; (II) This section shall not  
19 apply to offenses involving: (I) Minors; (II) Human trafficking;  
20 (III) Coercion or force; (IV) Promotion or exploitation offenses  
21 remaining unlawful under state law. (c) Court and Agency Duties.  
22 Within one hundred eighty (180) days of the effective date of this  
23 Act: (I) Courts shall identify eligible cases and enter sealing  
24 orders without requiring a petition from the affected individual;  
25 (II) Law enforcement agencies shall seal related arrest records;  
26 (III) The Department of Public Safety, and the San Andreas  
27 Bureau of Investigation shall update all criminal history databases  
28 accordingly. (d) Legal Effect of Sealing. Upon sealing: (I) The  
29 offense shall be deemed never to have occurred for all civil  
30 purposes; however, such records shall remain accessible to the  
31 Department of Human Services for the purpose of conducting  
32 background checks for foster care or adoption placements; (II)  
33 The individual may lawfully state that they have not been arrested

1 for or convicted of the sealed offense; (III) The record shall not be  
2 disclosed except by court order for limited law enforcement  
3 purposes. (e) No Filing Fee Required. No person eligible for relief  
4 under this section shall be required to pay filing fees, court costs,  
5 or administrative charges. (f) Optional Expungement Petition. An  
6 individual whose record is sealed under this section may petition  
7 the court for permanent expungement after one (1) year, which  
8 shall be granted absent good cause shown. (g) The Department of  
9 Public Safety shall coordinate with local governments to ensure  
10 that individuals eligible for record sealing under this section  
11 receive notice of their eligibility. **SECTION 10.5. CIVIL**  
12 **PROTECTIONS.** (a) Lawful participation in consensual  
13 prostitution under this Act shall not constitute lawful grounds for  
14 denial of housing, employment, or professional licensing unless  
15 directly related to job duties established by law. **SECTION 10.6.**  
16 **IMPLEMENTATION TRAINING.** (a) The Department of Public  
17 Safety shall develop training for law enforcement agencies  
18 regarding distinctions between lawful consensual prostitution and  
19 criminal trafficking or exploitation offenses. (b) Training  
20 developed under this section shall include instruction on  
21 identifying signs of human trafficking and distinguishing coercion  
22 from lawful consensual activity. **SECTION 11. Act subject to**  
23 **petition – effective date. This act takes effect on August 18, 2026,**  
24 **assuming the general assembly adjourns sine die on May 18,**  
25 **2026; except that, if a veto petition is filed pursuant to Article II,**  
26 **Section 15 of the state constitution against this act or an item,**  
27 **section, or part of this act within such period, then the act, item,**  
28 **section, or part will not take effect unless approved by the people**  
29 **at the general election to be held in November 2026 and, in such**  
30 **case, will take effect on the date of the official declaration of the**  
31 **vote thereon by the governor.**